## Union Calendar No. 252

109TH CONGRESS 2D SESSION

# H. R. 4200

[Report No. 109-451, Part I]

To improve the ability of the Secretary of Agriculture and the Secretary of the Interior to promptly implement recovery treatments in response to catastrophic events affecting Federal lands under their jurisdiction, including the removal of dead and damaged trees and the implementation of reforestation treatments, to support the recovery of non-Federal lands damaged by catastrophic events, to revitalize Forest Service experimental forests, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 2, 2005

Mr. Walden of Oregon (for himself, Mr. Baird, Mr. Gilchrest, Ms. Herseth, Mr. Flake, Mr. Thompson of Mississippi, Mr. Peterson of Pennsylvania, Mr. Boyd, Mr. Pickering, Mr. Oberstar, Mr. Shadegg, Mr. Berry, Mr. Wicker, Mr. Lewis of California, Mr. Ross, Mr. Hastings of Washington, Mr. Peterson of Minnesota, Mr. Good-LATTE, Mr. TERRY, Mr. POMBO, Mr. JINDAL, Mrs. DRAKE, Mr. OTTER, Mr. Norwood, Mr. Duncan, Mr. Rehberg, Mr. Hayworth, Mr. Rog-ERS of Michigan, Mr. Pearce, Mr. Gibbons, Mr. Deal of Georgia, Mrs. CUBIN, Mr. CANNON, Mr. Brown of South Carolina, Miss McMorris, Mr. Taylor of North Carolina, Mr. Radanovich, Mr. Simpson, Mr. RENZI, Mr. YOUNG of Alaska, Mr. McCrery, Mr. Gohmert, Mr. HAYES, Mr. HERGER, Mr. HEFLEY, Mr. DOOLITTLE, Mr. BONNER, Mr. TANCREDO, Mr. BOEHNER, Mr. BRADY of Texas, Mr. BISHOP of Utah, Ms. Foxx, Mr. Issa, Mr. Hunter, Mr. McKeon, Mr. Burgess, Mr. CALVERT, Mr. ALEXANDER, Mr. COLE of Oklahoma, Mr. BARTLETT of Maryland, Mr. Goode, Mr. Gutknecht, Mr. Sherwood, Mr. Hoek-STRA, Mrs. BLACKBURN, Mr. WILSON of South Carolina, Mr. ROHR-ABACHER, Mr. KNOLLENBERG, Mr. NUNES, Mr. SESSIONS, Mr. GINGREY, Mr. BARTON of Texas, Ms. GRANGER, Mr. REYNOLDS, Mr. TIAHRT, Mr. BLUNT, Mr. KINGSTON, Mr. CANTOR, Mr. BEAUPREZ, Mr. WHITFIELD, Mr. EVERETT, Mr. PLATTS, Mr. BOOZMAN, Mrs. Musgrave, Mr. Souder, Mr. Saxton, Mr. Putnam, Mr. Linder, Mr. English of Pennsylvania, Mr. Thomas, Mr. Culberson, Mr. Bass, Mr. Jones of North Carolina, Mr. Rogers of Kentucky, Mr. Barrett of South Carolina, Mr. Davis of Kentucky, Mr. Wamp, Mr. Lewis of Kentucky, and Mr. Daniel E. Lungren of California) introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committees on Agriculture and Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### May 4, 2006

Additional sponsors: Mr. Gallegly, Mr. McHugh, Mr. Lucas, Mr. Moran of Kansas, Mr. Manzullo, Mr. Stupak, Mrs. Miller of Michigan, Mrs. Myrick, Mr. Poe, Mr. Foley, Mrs. Bono, Mr. Burton of Indiana, Mr. Shuster, Mr. Crenshaw, Mr. Smith of Texas, Mr. Pitts, Mr. Bishop of Georgia, Mr. Matheson, Mr. Green of Wisconsin, Mr. Fortuño, Mr. Conaway, Mr. Coble, Mrs. Jo Ann Davis of Virginia, Mr. Osborne, Mr. Tiberi, Ms. Pryce of Ohio, Mr. Akin, Mr. Carter, Mr. Kline, Mr. Thornberry, Mr. Sam Johnson of Texas, Mr. Hyde, Mr. Cunningham, Ms. Jackson-Lee of Texas, Mr. Sweeney, Mr. Camp, Mr. Marchant, Mr. Cardoza, Mr. Jenkins, Mr. Forbes, Mr. Kuhl of New York, Mr. Shimkus, Mr. Franks of Arizona, Mr. Aderholt, Mr. Gary G. Miller of California, Mr. McHenry, Mr. Kolbe, Mr. Kennedy of Minnesota, Mr. Melancon, Mr. Hall, and Mr. Boren

Deleted sponsors: Mr. Lewis of California (added November 2, 2005; deleted November 9, 2005), and Mr. Saxton (added November 2, 2005; deleted March 28, 2006)

## May 4, 2006

Reported from the Committee on Resources with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

#### May 4, 2006

Committees on Agriculture and Transportation and Infrastructure discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on November 2, 2005]

## A BILL

To improve the ability of the Secretary of Agriculture and the Secretary of the Interior to promptly implement recovery treatments in response to catastrophic events affecting Federal lands under their jurisdiction, including the removal of dead and damaged trees and the implementation of reforestation treatments, to support the recovery of non-Federal lands damaged by catastrophic events, to revitalize Forest Service experimental forests, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SEC. 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as "Forest
- 5 Emergency Recovery and Research Act".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
  - Sec. 1. Short title and table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Definitions.

# TITLE I—RESPONSE TO CATASTROPHIC EVENTS ON FEDERAL LANDS

- Sec. 101. Development of research protocols and use in catastrophic event research projects.
- Sec. 102. Catastrophic event recovery evaluations.
- Sec. 103. Compliance with National Environmental Policy Act.
- Sec. 104. Availability and use of pre-approved management practices.
- Sec. 105. Availability and use of emergency procedures.
- Sec. 106. Administrative and judicial review.
- Sec. 107. Guidance regarding reforestation in response to catastrophic events.
- Sec. 108. Effect of title.
- Sec. 109. Standards for tree retention.

## TITLE II—RESTORING LANDSCAPES AND COMMUNITIES IMPACTED BY CATASTROPHIC EVENTS

Subtitle A—Cooperative Forestry Assistance Act of 1978

Sec. 201. Assistance under Cooperative Forestry Assistance Act of 1978 to restore landscapes and communities affected by catastrophic events.

Subtitle B—Department of the Interior Assistance

- Sec. 211. Restoring landscapes.
- Sec. 212. Restoring communities.

#### TITLE III—EXPERIMENTAL FORESTS

- Sec. 301. Findings.
- Sec. 302. Availability and use of pre-approved management practices on National Forest experimental forests.
- Sec. 303. Limited consideration of alternatives for projects on National Forest experimental forests.

#### TITLE IV—GENERAL PROVISIONS

- Sec. 401. Regulations.
- Sec. 402. Dedicated source of funds for research and monitoring.
- Sec. 403. Other funding sources.
- Sec. 404. Effect of declaration of major disaster or emergency.

#### 1 SEC. 2. FINDINGS.

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- 2 Congress finds the following:
  - (1) The number and severity of catastrophic events causing resource damage to Federal land has significantly increased over the last 20 years, and such catastrophic events also create serious adverse environmental, social, and economic consequences for Federal land and adjacent non-Federal land and communities.
    - (2) Catastrophic events often devastate forest or rangeland ecosystems and eliminate sources of seed for desired tree and plant species, which—
      - (A) delays or even precludes the reestablishment of appropriate forest or plant cover on millions of acres of Federal land;
    - (B) increases the susceptibility of the damaged land to wildfire and noxious or harmful species and reduces the economic value of the damaged land's resources;

1	(C) increases the susceptibility of adjacent
2	undamaged land to insect infestations, disease,
3	and noxious weeds;
4	(D) pollutes municipal water supplies and
5	damages water delivery infrastructure;
6	(E) exacerbates sediment production that
7	adversely impacts native fish habitat and soil
8	productivity;
9	(F) results in unsafe campgrounds, trails,
10	roads, and other infrastructure; and
11	(G) adversely impacts the sustainability of
12	ecosystems and the well-being of adjacent com-
13	munities.
14	(3) Program authorities and funding mecha-
15	nisms currently available to the Secretary of Agri-
16	culture and the Secretary of the Interior to respond
17	to catastrophic events on forested Federal land do
18	not provide for consistent and timely response activi-
19	ties.
20	(4) The Council on Environmental Quality has
21	approved on an infrequent basis the use of alter-
22	native arrangements to respond to catastrophic
23	events on forested Federal land, but, when used in
24	the past, such alternative arrangements have encour-

aged expedited and successful recovery outcomes.

1	(5) A prompt and standardized management re-
2	sponse to a catastrophic event, which is also adapt-
3	ive to the unique characteristics of each catastrophic
4	event, is needed—
5	(A) to effectively recover the area damaged
6	by the catastrophic event,
7	(B) to minimize the impact on the re-
8	sources of the area and adjacent communities
9	adversely affected by the catastrophic event;
10	and
11	(C) to recover damaged, but still mer-
12	chantable, material before it losses economic
13	value.
14	(6) Reforestation treatments on forested Fed-
15	eral land after a catastrophic event helps to restore
16	appropriate forest cover, which provides multiple re-
17	newable resource benefits, including—
18	(A) protecting soil and water resources;
19	(B) providing habitat for wildlife and fish;
20	(C) contributing to aesthetics and enhanc-
21	ing the recreational experience for visitors;
22	(D) providing a future source of timber for
23	domestic use; and

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1	(E) ensuring the health and resiliency of
2	affected ecosystems for present and future gen-
3	erations.
4	(7) According to the Comptroller General, the
5	reforestation backlog for Federal land has increased
6	since 2000 as a result of natural disturbances, such
7	as wildland fires, insect infestations, and diseases.
8	(8) Additional scientific and monitoring infor-
9	mation is needed regarding the effectiveness of re-
10	covery treatments to improve subsequent recovery
11	proposals in response to future catastrophic events
12	(9) State, tribal, and local governments, local
13	communities, and other entities play a critical role in
14	restoring landscapes damaged by a catastrophic
15	event and in reducing the risks associated with the
16	catastrophic event.
17	(10) Greater resources and adaptive arrange-
18	ments must be made available to land managers to
19	facilitate the prompt implementation of recovery
20	treatments, including reforestation, following cata-
21	strophic events.
22	SEC. 3. DEFINITIONS.
23	In this Act:
24	(1) Burned area emergency response.—

The term "burned area emergency response" means

- the process used by the Secretary concerned to plan and implement emergency stabilization actions on Federal land in response to a catastrophic event in order to minimize threats to life or property or to stabilize and prevent unacceptable degradation to natural and cultural resources resulting from the effects of the catastrophic event.
  - strophic event" means any natural disaster or any fire, flood, or explosion, regardless of cause, that the Secretary determines has caused or will cause damage of significant severity and magnitude to Federal land or, in the case of title II, non-Federal land. A natural disaster may include a hurricane, tornado, windstorm, snow or ice storm, rain storm, high water, wind-driven water, tidal wave, earthquake, volcanic eruption, landslide, mudslide, drought, or insect or disease outbreak.
    - (3) Catastrophic event recovery', with respect to an area of Federal land damaged by a catastrophic event, means—
  - (A) if the catastrophic event involved fire, the rehabilitation and restoration activities (other than any emergency stabilization treat-

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ments undertaken as part of the burned area emergency response) that are undertaken on the damaged Federal land, including any infrastructure or facilities thereon, in response to the catastrophic event;

- (B) if the catastrophic event did not involve fire, the emergency stabilization and rehabilitation and restoration activities that are undertaken on the damaged Federal land, including infrastructure or facilities thereon, in response to the catastrophic event; or
- (C) the reforestation or revegetation, consistent with the applicable land and resource management plan, of the damaged Federal land in response to the catastrophic event using, to the extent practicable and preferable, native or beneficial plants to avoid creation of plantation forests and the recovery of trees on the damaged Federal land, through the use of timber harvesting and other appropriate methods of forest regeneration.
- (4) CATASTROPHIC EVENT RECOVERY EVALUATION.—The term "catastrophic event recovery evaluation", with respect to an area of Federal land damaged by a catastrophic event, means an evalua-

- tion of the damaged Federal land that is conducted in accordance with section 102.
  - (5) CATASTROPHIC EVENT RECOVERY PRO-POSAL.—The term "catastrophic event recovery proposal" means the list and brief description of catastrophic event recovery projects, catastrophic event research projects, and pre-approved management practices that are—
    - (A) identified as part of the catastrophic event recovery evaluation of an area of Federal land damaged by a catastrophic event; and
    - (B) proposed to be undertaken to facilitate the catastrophic event recovery of the area or evaluate the effects and effectiveness of such recovery efforts.
    - (6) CATASTROPHIC EVENT RECOVERY PROJECT.—The term "catastrophic event recovery project" means an individual activity or a series of activities identified in a catastrophic event recovery proposal for an area of Federal land damaged by a catastrophic event and proposed to be undertaken in response to the catastrophic event to promote catastrophic event recovery.
- 24 (7) CATASTROPHIC EVENT RESEARCH
  25 PROJECT.—The term "catastrophic event research

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- project" means a scientifically designed study of the
   effects and effectiveness of—
  - (A) any catastrophic event recovery projects undertaken in an area of land damaged by a catastrophic event; and
    - (B) any emergency stabilization treatments undertaken as part of a burned area emergency response in the area of land damaged by a catastrophic event.
    - (8) COMMUNITY WILDFIRE PROTECTION PLAN.—The term "community wildfire protection plan" has the meaning given that term in section 101(3) of the Healthy Forest Restoration Act of 2003 (16 U.S.C. 6511(3)).
    - (9) ELIGIBLE ENTITY.—The term "eligible entity", for purposes of providing assistance under subtitle B of title II, means a State Forester or equivalent State official, an Indian tribe, local government, community-based organization, or other person.
    - (10) Federal Land.—The term "Federal land" means land in the National Forest System and public lands. The term does not include any land contained in a component of the National Wilderness Preservation System or designated as a national monument.

1	(11) Indian tribe.—The term "Indian tribe"
2	has the meaning given the term in section 4 of the
3	Indian Self-Determination and Education Assistance
4	Act (25 U.S.C. 450b).
5	(12) Land and resource management
6	PLAN.—The term "land and resource management
7	plan'' means—
8	(A) a land and resource management plan
9	developed for a unit of the National Forest Sys-
10	tem under section 6 of the Forest and Range-
11	land Renewable Resources Planning Act of
12	1974 (16 U.S.C. 1604); or
13	(B) a land use plan developed for an area
14	of the public lands under section 202 of the
15	Federal Land Policy and Management Act of
16	1976 (43 U.S.C. 1712).
17	(13) Land-grant colleges and univer-
18	SITIES.—The term "land-grant colleges and univer-
19	sities" has the meaning given that term in section
20	1404(11) of the National Agricultural Research, Ex-
21	tension, and Teaching Policy Act of 1977 (7 U.S.C.
22	3103(11)).
23	(14) Landscape assessment.—The term
24	"landscape assessment" means an assessment de-
25	scribing catastrophic event conditions and recovery

- needs and opportunities on non-Federal land affected by a catastrophic event and including a list of proposed special recovery projects to address those
- 4 needs and opportunities.

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- 5 (15) NATIONAL FOREST SYSTEM.—The term 6 "National Forest System" has the meaning given 7 that term in section 11(a) of the Forest and Range-8 land Renewable Resources Planning Act of 1974 (16 9 U.S.C. 1609(a)).
  - (16) Pre-approved management practice.—The term "pre-approved management practice" means a management practice identified by the Secretary concerned under section 104(a) that may be immediately implemented as part of a catastrophic event recovery project or catastrophic event research project to facilitate the catastrophic event recovery of an area of Federal land damaged by a catastrophic event.
    - (17) Public Lands.—The term "public lands" has the meaning given that term in section 103(e) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1702(e)).
- 23 (18) SECRETARY CONCERNED.—The term 24 "Secretary concerned" means—

1	(A) the Secretary of Agriculture, with re-
2	spect to National Forest System land; and
3	(B) the Secretary of the Interior, with re-
4	spect to public lands.
5	(19) Special recovery project.—The term
6	"special recovery project" means an individual activ-
7	ity or a series of activities proposed to be under-
8	taken to rehabilitate, repair, and restore non-Federal
9	land damaged by a catastrophic event, community
10	infrastructure and facilities on the land, and eco-
11	nomic, social, and cultural conditions affected by the
12	catastrophic event.
13	TITLE I—RESPONSE TO CATA-
13 14	TITLE I—RESPONSE TO CATA- STROPHIC EVENTS ON FED-
14	STROPHIC EVENTS ON FED-
14 15	STROPHIC EVENTS ON FED- ERAL LANDS
14 15 16	STROPHIC EVENTS ON FEDERAL LANDS  SEC. 101. DEVELOPMENT OF RESEARCH PROTOCOLS AND
14 15 16 17	STROPHIC EVENTS ON FEDERAL LANDS  SEC. 101. DEVELOPMENT OF RESEARCH PROTOCOLS AND  USE IN CATASTROPHIC EVENT RESEARCH
14 15 16 17 18	STROPHIC EVENTS ON FEDERAL LANDS  SEC. 101. DEVELOPMENT OF RESEARCH PROTOCOLS AND  USE IN CATASTROPHIC EVENT RESEARCH  PROJECTS.
14 15 16 17 18	STROPHIC EVENTS ON FEDERAL LANDS  SEC. 101. DEVELOPMENT OF RESEARCH PROTOCOLS AND  USE IN CATASTROPHIC EVENT RESEARCH  PROJECTS.  (a) DEVELOPMENT OF PROTOCOLS; PURPOSE.—For
14 15 16 17 18 19 20	STROPHIC EVENTS ON FEDERAL LANDS  SEC. 101. DEVELOPMENT OF RESEARCH PROTOCOLS AND  USE IN CATASTROPHIC EVENT RESEARCH  PROJECTS.  (a) DEVELOPMENT OF PROTOCOLS; PURPOSE.—For the purpose of conducting and evaluating the effectiveness
14 15 16 17 18 19 20 21	STROPHIC EVENTS ON FEDERAL LANDS  SEC. 101. DEVELOPMENT OF RESEARCH PROTOCOLS AND  USE IN CATASTROPHIC EVENT RESEARCH  PROJECTS.  (a) DEVELOPMENT OF PROTOCOLS; PURPOSE.—For the purpose of conducting and evaluating the effectiveness and effects of a catastrophic event recovery project and

1	(1) a research approach that is specifically de-
2	signed to improve knowledge, understanding, and
3	predictive capabilities—
4	(A) to increase the long-term benefits of
5	management activities, including natural and
6	artificial regeneration of vegetation; and
7	(B) to decrease the short-term impacts of
8	such management activities;
9	(2) an appropriate and scientifically sound ex-
10	perimental design or set of sampling procedures; and
11	(3) accompanying methods of data analysis and
12	interpretation.
13	(b) Peer Review.—The research protocols devel-
14	oped under subsection (a), and any subsequent modifica-
15	tion thereof, shall be subject to peer review, including
16	independent, third-party peer review, by scientific and
17	land management experts.
18	(c) Time for Completion; Modification.—The
19	research protocols required by this section shall be sub-
20	mitted to Congress not later than 180 days after the date
21	of the enactment of this Act. The Secretary concerned
22	may modify the research protocols, as the Secretary deter-
23	mines necessary, after their submission to Congress. The
24	Secretary concerned shall notify Congress regarding any
25	such modification.

- 1 (d) Catastrophic Event Research Projects.—
- 2 In accordance with the research protocols developed under
- 3 this section, the Secretary concerned may conduct one or
- 4 more catastrophic event research projects in an area of
- 5 land damaged by a catastrophic event. The Secretary may
- 6 develop a proposed catastrophic event research project as
- 7 part of a catastrophic event recovery proposal or develop
- 8 a catastrophic event research project independently of the
- 9 catastrophic event recovery proposal during the cata-
- 10 strophic event recovery in response to changing conditions
- 11 in the area damaged by the catastrophic event.
- 12 (e) Public Access.—
- 13 (1) Protocols.—The Secretary concerned
- shall make the research protocols developed under
- 15 subsection (a), including any modification thereof,
- publicly available, in a form determined to be appro-
- 17 priate by the Secretary.
- 18 (2) Research results.—After completion of
- the peer review required by subsection (b), the Sec-
- 20 retary concerned shall make the results of cata-
- 21 strophic event research projects publicly available, in
- a form determined to be appropriate by the Sec-
- 23 retary.
- 24 (f) Forest Health Partnerships.—In developing
- 25 and using the research protocols required by this section,

- 1 the Secretary concerned shall enter into cooperative agree-
- 2 ments with land-grant colleges and universities and other
- 3 institutions of higher education to form forest health part-
- 4 nerships, including regional institutes, to utilize their edu-
- 5 cation, research, and outreach capacity to address the cat-
- 6 astrophic event recovery of forested land. A forest health
- 7 partnership may be aligned with the current network of
- 8 Cooperative Ecosystem Studies Units.

### 9 SEC. 102. CATASTROPHIC EVENT RECOVERY EVALUATIONS.

## 10 (a) Commencement.—

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- (1) EVALUATION REQUIRED.—In response to a catastrophic event affecting 1,000 or more acres of Federal land, the Secretary concerned shall conduct a catastrophic event recovery evaluation of the damaged Federal land.
- (2) EVALUATION AUTHORIZED.—If a catastrophic event affects more than 250 acres of Federal land, but less than 1,000 acres, the Secretary concerned is authorized, but not required, to conduct a catastrophic event recovery evaluation of the damaged Federal land.
- (3) TIME FOR COMMENCEMENT.—To facilitate prompt decision-making with regard to the catastrophic event recovery of Federal land damaged by a catastrophic event when a catastrophic event re-

- 1 covery evaluation is required under paragraph (1), 2 the Secretary concerned shall commence the cata-3 strophic event recovery evaluation for the damaged Federal land—
- (A) as soon as practicable during or after 6 the conclusion of the catastrophic event; but
- 7 (B) in no event later than 30 days after 8 the conclusion of the catastrophic event.

### (b) Completion.—

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- (1)TIME FOR COMPLETION.—To facilitate prompt implementation of catastrophic event recovery projects on Federal land damaged by a catastrophic event when a catastrophic event recovery evaluation is required under subsection (a)(1), the Secretary concerned shall complete the catastrophic event recovery evaluation for the damaged Federal land not later than 30 days after the date on which Secretary commenced the catastrophic event recovery evaluation.
- (2) Extension.—The Secretary concerned may extend the completion date for a catastrophic event recovery evaluation, on a case-by-case basis, when the Secretary concerned determines that additional time is necessary to evaluate a complex catastrophic

- event, an on-going catastrophic event, or a series of catastrophic events.
- 3 (c) Elements of Catastrophic Event Evalua-
- 4 TION.—In conducting the catastrophic event recovery eval-
- 5 uation for an area of Federal land damaged by a cata-
- 6 strophic event, the Secretary concerned shall prepare the
- 7 following:

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- 8 (1) A description of catastrophic event condi-9 tions on the damaged Federal land, recovery needs 10 and opportunities, and the areas where management 11 intervention would be helpful to achieve the cata-12 strophic event recovery of the damaged Federal land.
  - (2) A preliminary determination of any catastrophic event research projects that best fit the circumstances of the particular catastrophic event environment or would enhance scientific understanding relevant to the damaged area.
  - (3) A catastrophic event recovery proposal containing possible catastrophic event recovery projects and catastrophic event research projects for the damaged area and describing the anticipated size and scope of these projects.
  - (4) One or more maps detailing the area of damaged Federal land and the location of catastrophic event recovery proposals.

- 1 (5) A preliminary estimate of the funding that
  2 would be needed to complete the catastrophic event
  3 recovery projects and catastrophic event research
  4 projects contained in the catastrophic event recovery
  5 proposal.
  - (6) A preliminary estimate of the receipts to be derived from the catastrophic event recovery projects and catastrophic event research projects contained in the catastrophic event recovery proposal, and, to the maximum extent practicable, an estimate of revenues likely to be lost if action is not taken in a timely manner.
  - (7) A preliminary schedule showing the timing of possible catastrophic event recovery projects and catastrophic event research projects by fiscal year, assuming funding is available to undertake the projects.
- 18 (d) Use of Pre-Approved Management Prac-19 tices or Emergency Procedures.—
- 20 (1) Determination.—In addition to complying with the requirements specified in subsection (c) for each catastrophic event recovery evaluation, the Secretary concerned shall make a determination of—

1	(A) whether or not any pre-approved man
2	agement practices should be immediately imple
3	mented under section 104 to facilitate the cata
4	strophic event recovery of the area covered by
5	the catastrophic event recovery evaluation; and
6	(B) whether or not any catastrophic even
7	recovery project or catastrophic event research
8	project, or portion of such a project, contained
9	in the catastrophic event recovery proposa
10	should be developed and carried out using the
11	emergency procedures authorized by section
12	105.
13	(2) Factors.—In making any determination
14	under paragraph (1)(B) to develop and carry out a
15	catastrophic event recovery project or catastrophic
16	event research project, or portion of such a project
17	using emergency procedures under section 105, the
18	Secretary concerned shall consider at a minimum
19	the following:
20	(A) The necessity of promptly responding
21	to the catastrophic event on the damaged Fed
22	eral land.
23	(B) The recovery needs and opportunities
24	identified under subsection (c)(1) with respec

to the damaged Federal land.

1	(C) The lack of pre-approved management
2	practices applicable to the damaged Federal
3	land.
4	(D) The threat to public health and safety.
5	(E) The likelihood of substantial loss of
6	adjacent private and public property or other
7	substantial economic losses.
8	(3) Notification and consultation.—The
9	Secretary concerned shall make the determinations
10	under paragraph (1) after notification of and in con-
11	sultation with the Council on Environmental Qual-
12	ity, but the determination remains in the sole discre-
13	tion of the Secretary.
14	(e) Interdisciplinary Approach.—To conduct the
15	catastrophic event recovery evaluation of an area of Fed-
16	eral land damaged by a catastrophic event, the Secretary
17	concerned shall use a systematic, interdisciplinary ap-
18	proach that insures the integrated use of appropriate nat-
19	ural and social sciences.
20	(f) COORDINATION WITH OTHER ACTIVITIES.—
21	(1) Related assessment of non-federal
22	LAND.—The Secretary concerned may combine the
23	preparation of a catastrophic event recovery evalua-
24	tion of Federal land with the preparation of a land-
25	scane assessment for non-Federal land in the vicinity

- 1 of the damaged Federal land prepared under subtitle
- 2 B of title II or subsection (c) of section 10A of the
- 3 Cooperative Forestry Assistance Act of 1978 (16
- 4 U.S.C. 2106c), as added by section 201.
- 5 (2) Related community wildfire protec-
- 6 TION PLANS.—During preparation of a catastrophic
- 7 event recovery evaluation for an area of Federal land
- 8 damaged by a catastrophic event involving wildfire,
- 9 the Secretary concerned shall consider post-fire man-
- agement recommendations, if any, contained in any
- 11 community wildfire protection plan addressing the
- damaged Federal land.
- 13 (g) Public Collaboration.—To encourage mean-
- 14 ingful participation during the preparation of catastrophic
- 15 event recovery projects, the Secretary concerned shall fa-
- 16 cilitate collaboration among State and local governments,
- 17 Indian tribes, land-grant colleges and universities, and in-
- 18 terested persons during the preparation of catastrophic
- 19 event recovery evaluations and catastrophic event recovery
- 20 proposals.
- 21 (h) Public Notice.—
- 22 (1) Notice of evaluation.—The Secretary
- concerned shall provide public notice of each cata-
- strophic event recovery evaluation, including the cat-
- astrophic event recovery proposal prepared as part

- of the evaluation. The notice shall be provided in a form determined to be appropriate by the Secretary concerned, such as publication in the Federal Reg-
- 4 ister.
- for the sector of Public Meetings.—The Sector retary concerned shall provide notice of public meetings conducted in connection with a catastrophic event recovery evaluation and the availability of preliminary analyses or documents prepared as part of the evaluation. The notice shall be provided at such times and in such a manner as the Secretary concerned considers appropriate.

## 13 SEC. 103. COMPLIANCE WITH NATIONAL ENVIRONMENTAL

- 14 POLICY ACT.
- 15 (a) Compliance Required.—Except as provided in
- 16 subsection (b), the Secretary concerned shall comply with
- 17 the National Environmental Policy Act of 1969 (42 U.S.C.
- 18 4331 et seq.), its implementing regulations, and other ap-
- 19 plicable laws in designing and conducting catastrophic
- 20 event recovery projects and catastrophic event research
- 21 projects.
- 22 (b) Satisfaction of NEPA Requirements.—The
- 23 following activities are deemed to satisfy the requirements
- 24 of section 102 of the National Environmental Policy Act

- 1 of 1969 (42 U.S.C. 4332 et seq.) and its implementing
- 2 regulations:
- 3 (1) The preparation of the list of pre-approved
- 4 management practices required by subsection (a) of
- 5 section 104.
- 6 (2) The use of pre-approved management prac-
- 7 tices on the list in the manner provided in section
- 8 104.
- 9 (3) The use of emergency procedures in the
- manner provided in section 105.
- 11 SEC. 104. AVAILABILITY AND USE OF PRE-APPROVED MAN-
- 12 AGEMENT PRACTICES.
- 13 (a) List of Available Pre-Approved Manage-
- 14 MENT PRACTICES.—The Secretary concerned shall pre-
- 15 pare a list of management practices, by forest type or
- 16 plant association group, that may be immediately imple-
- 17 mented as part of a catastrophic event recovery project
- 18 or catastrophic event research project to facilitate the cat-
- 19 astrophic event recovery of an area of Federal land dam-
- 20 aged by a catastrophic event. The list of pre-approved
- 21 management practices shall be prepared using notice and
- 22 comment rule making under section 553 of title 5, United
- 23 States Code.
- 24 (b) Peer Review.—Before a management practice
- 25 may be included on the list of pre-approved management

1	practices, the management practice shall be subject to
2	peer review, including independent, third-party peer re-
3	view, by scientific and land management experts. The re-
4	sults of the peer review shall be available to the public
5	during the comment period.
6	(c) REVISION OR AMENDMENT OF LIST.—The Sec-
7	retary concerned may amend or revise the list of pre-ap-
8	proved management practices as necessary whenever new
9	scientific and managerial information becomes available.
10	Subsections (a) and (b) shall apply to the amendment or
11	revision process.
12	(d) Use for Certain Activities Prohibited.—
13	(1) ROAD CONSTRUCTION.—A pre-approved
14	management practice may not authorize any perma-
15	nent road building. Any temporary road constructed
16	as part of a pre-approved management practice shall
17	be obliterated upon conclusion of the practice and
18	the road area restored to the extent practicable.
19	(2) Timber harvesting.—Timber harvesting
20	carried out as part of a pre-approved management
21	practice shall be limited to trees—
22	(A) that are already down, dead, broken,

or severely root sprung;

- 1 (B) regarding which mortality is highly
  2 probable within five years after the end of the
  3 catastrophic event; or
- 4 (C) that are required to be removed for worker or public safety.

## (e) REQUIRED CONSULTATION.—

- (1) ESA CONSULTATION.—In the case of the proposed use of a pre-approved management practice included on the list prepared under subsection (a), the Secretary concerned may use the emergency procedures described in section 402.05 of title 50, Code of Federal Regulations, to comply with section 7 of the Endangered Species Act of 1973 (16 U.S.C. 1536). At the conclusion of the consultation, the statement required by subsection (b)(4) of such section shall be issued for any incidental taking that may occur while using the pre-approved management practice, which shall be effective beginning on the date the Secretary concerned initiates the practice and shall apply to all persons assisting or cooperating with the Secretary in using the practice.
- (2) OTHER REQUIRED CONSULTATION.—Any consultation required under other laws, such as the National Historic Preservation Act (16 U.S.C. 470 et seq.) or the Federal Water Pollution Control Act

- 1 (33 U.S.C. 1251 et seq.), may proceed simulta2 neously with the implementation of a pre-approved
  3 management practice. Results of consultation shall
  4 be immediately incorporated into the practice, to the
  5 extent feasible, practical, and consistent with the re6 sponse, recovery, and rehabilitation objectives of the
  7 project.
- 8 (f) Issuance of Decision Document.—Not later 9 than 30 days after the date on which the Secretary con-10 cerned makes the determination under section 102(d) to 11 use a pre-approved management practice to facilitate the 12 catastrophic event recovery of an area of Federal land 13 damaged by a catastrophic event, the Secretary concerned 14 shall issue a concise decision document that contains the 15 following:
- 16 (1) A description of the pre-approved manage-17 ment practice to be implemented.
  - (2) The rationale for the agency decision.
- 19 (3) An economic analysis and justification.
  - (4) An analysis of the environmental effects of the pre-approved management practice and how such effects will be minimized or mitigated consistent with the applicable land and resource management plan. As part of this analysis, the Secretary concerned shall consider, to the extent the Secretary

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- 1 concerned determines appropriate, forest type or
- 2 plant association group, standing- and down-dead
- wood, watershed, water quality, wildlife habitat, and
- 4 soils applicable to the damaged Federal land.
- 5 (g) Immediate Implementation.—The Secretary
- 6 concerned shall implement a pre-approved management
- 7 practice immediately after the issuance of the decision
- 8 document under subsection (f), subject only to the avail-
- 9 ability of funds for the practice.
- 10 (h) Monitoring.—To monitor the implementation of
- 11 a pre-approved management practice, the Secretary con-
- 12 cerned may establish a third-party monitoring group, as
- 13 determined to be appropriate by the Secretary.
- 14 SEC. 105. AVAILABILITY AND USE OF EMERGENCY PROCE-
- 15 DURES.
- 16 (a) Limited Consideration of Alternatives.—
- 17 If the Secretary concerned determines under section
- 18 102(d) to utilize emergency procedures to conduct a cata-
- 19 strophic event recovery project or catastrophic event re-
- 20 search project, or portion of such a project, the Secretary
- 21 concerned is not required to study, develop, or describe
- 22 more than the proposed agency action and the alternative
- 23 of no action in designing that project or the portion of
- 24 the project for which the emergency procedures are uti-
- 25 lized.

1	(b) Use for Certain Activities Prohibited.—
2	(1) ROAD CONSTRUCTION.—Emergency proce-
3	dures under this section may not be used to design
4	or conduct a catastrophic event recovery project or
5	catastrophic event research project, or portion of
6	such a project, that provides for any permanent road
7	building. Any temporary road constructed as part of
8	the project shall be obliterated upon completion or
9	the project and the road area restored to the extension
10	practicable.
11	(2) Timber harvesting.—Timber harvesting
12	carried out as part of a catastrophic event recovery
13	project or catastrophic event research project, or
14	portion of such a project, for which emergency pro-
15	cedures under this section were used shall be limited
16	to trees—
17	(A) that are already down, dead, broken
18	or severely root sprung;
19	(B) regarding which mortality is highly
20	probable within five years after the end of the
21	catastrophic event; or
22	(C) that are required to be removed for
23	worker or public safety.
24	(c) Required Consultation.—

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(1) ESA CONSULTATION.—In the case of a catastrophic event recovery project or catastrophic event research project, or portion of such a project, for which emergency procedures under this section are used, the Secretary concerned may use the procedures described in section 402.05 of title 50, Code of Federal Regulations, to comply with section 7 of the Endangered Species Act of 1973 (16 U.S.C. 1536). At the conclusion of the consultation, the statement required by subsection (b)(4) of such section shall be issued for any incidental taking that may occur under the project, which shall be effective beginning on the date the Secretary concerned initiates action under the project and shall apply to all persons assisting or cooperating with the Secretary under the project.

(2) OTHER REQUIRED CONSULTATION.—Any consultation required under other laws, such as the National Historic Preservation Act (16 U.S.C. 470 et seq.) or the Federal Water Pollution Control Act (33 U.S.C. 1251 et seq.), may proceed simultaneously with the design of a catastrophic event recovery project or catastrophic event research project, or portion of such a project, for which emergency procedures under this section are used. Results of

1	consultation shall be immediately incorporated into
2	the project, to the extent feasible, practical, and con-
3	sistent with the response, recovery, and rehabilita-
4	tion objectives of the project.
5	(d) Completion of Emergency Procedures and
6	ISSUANCE OF DECISION DOCUMENT.—Not later than 90
7	days after the date on which the Secretary concerned
8	makes the determination under section 102(d) to develop
9	and carry out a catastrophic event recovery project or cat-
10	astrophic event research project, or portion of such a
11	project, using emergency procedures, the Secretary con-
12	cerned shall—
13	(1) complete the emergency procedures for that
14	catastrophic event recovery project or catastrophic
15	event research project, or portion thereof, under this
16	section; and
17	(2) issue a concise decision document that con-
18	tains the following:
19	(A) The rationale for the agency decision.
20	(B) An economic analysis and justification.
21	(C) An analysis of the environmental ef-
22	fects of the project and how such effects will be
23	minimized or mitigated consistent with the ap-
24	plicable land and resource management plan.
25	As part of this analysis, the Secretary con-

- cerned shall consider, to the extent the Secretary concerned determines appropriate, forest type or plant association group, standing- and down-dead wood, watershed, water quality,
- . as wir dead word, waterstreet, water quarty,
- 5 wildlife habitat, and soils applicable to the dam-
- 6 aged Federal land.
- 7 (e) Immediate Implementation.—In the case of a
- 8 catastrophic event recovery project or catastrophic event
- 9 research project, or portion of such a project, for which
- 10 the emergency procedures authorized by this section are
- 11 used, the Secretary concerned shall implement the project,
- 12 or portion of the project, immediately after the issuance
- 13 of the decision document under subsection (d), subject
- 14 only to the availability of funds for the project.
- 15 (f) Monitoring.—To monitor a catastrophic event
- 16 recovery project or catastrophic event research project, or
- 17 portion of such a project, for which the emergency proce-
- 18 dures authorized by this section were used, the Secretary
- 19 concerned may establish a third-party monitoring group,
- 20 as determined to be appropriate by the Secretary.
- 21 SEC. 106. ADMINISTRATIVE AND JUDICIAL REVIEW.
- 22 (a) Administrative Review Generally.—Except
- 23 as provided in subsection (b), nothing in this title af-
- 24 fects—

1	(1) the notice, comment, and appeal require-
2	ments of section 322 of the Department of the Inte-
3	rior and Related Agencies Appropriations Act, 1993
4	(Public 102–381; 16 U.S.C. 1612 note); and
5	(2) section 215 of title 36, Code of Federal
6	Regulations.
7	(b) Predecisional Administrative Notice, Com-
8	MENT, AND REVIEW.—
9	(1) Interim final regulations.—Not later
10	than 60 days after the date of the enactment of this
11	Act, the Secretary of Agriculture shall promulgate
12	interim final regulations to establish a predecisional
13	administrative review process that will serve as the
14	sole means by which—
15	(A) the Secretary of Agriculture will pro-
16	vide notice of and solicit comments regarding—
17	(i) the proposed use of a pre-approved
18	management practice under section 104 on
19	National Forest System land; and
20	(ii) a catastrophic event recovery
21	project or catastrophic event research
22	project, or portion of such a project, for
23	which the emergency procedures under sec-
24	tion 105 are used on National Forest Sys-
25	tem land; and

1	(B) a person can seek administrative re-
2	view regarding—
3	(i) the proposed use of a pre-approved
4	management practice under section 104 on
5	National Forest System land; and
6	(ii) a catastrophic event recovery
7	project or catastrophic event research
8	project, or portion of such a project, for
9	which the emergency procedures under sec-
10	tion 105 are used on National Forest Sys-
11	tem land.
12	(2) Period Covered by Review Process.—
13	The review portion of the predecisional administra-
14	tive review process described in paragraph (1)(B)
15	shall occur during the period—
16	(A) beginning on the date on which the
17	Secretary of Agriculture makes a determination
18	to use pre-approved management practices or
19	emergency procedures under section 102(d);
20	and
21	(B) ending not later than the date of the
22	issuance of applicable decision document under
23	section 104 or 105.

- 1 (3) EFFECTIVE DATE.—The interim final regulations promulgated under paragraph (1) shall take
  3 effect on the date of promulgation of the regulations.
  - (4) Final regulations.—The Secretary of Agriculture shall promulgate final regulations to establish the predecisional administrative review process described in paragraph (1) as soon as practicable after the interim final regulations have been promulgated and a reasonable period of time has been provided for public comment.
- 11 (c) Judicial Review.—Section 106 of the Healthy 12 Forests Restoration Act of 2003 (16 U.S.C. 6516) shall 13 apply with respect to the implementation of a pre-approved management practice under section 104 or a cata-14 15 strophic event recovery project or catastrophic event research project regarding which the applicable administra-16 tive review process has been exhausted. In any proceeding 17 18 for judicial review of agency action under this subsection, 19 attorney fees awarded to a prevailing party may not ex-20 ceed the hourly rates established in section 3006A of title 21 18, United States Code.
- 22 SEC. 107. GUIDANCE REGARDING REFORESTATION IN RE-
- 23 SPONSE TO CATASTROPHIC EVENTS.
- Not later than 180 days after the date of the enact-
- 25 ment of this Act, the Secretary concerned shall—

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- 1 (1) standardize the collection, reporting, and re2 view procedures for data regarding more aggressive,
  3 expedited, and comprehensive reforestation in re4 sponse to catastrophic events by clarifying agency5 wide guidance and developing standard protocols for
  6 determining when and how reforestation can be best
  7 achieved as part of the response to catastrophic
  8 events;
  - (2) clarify agency-wide guidance regarding reforestation in response to catastrophic events to ensure that such guidance is consistent with agency goals and budget constraints; and
  - (3) clarify agency-wide guidance regarding the development, during the revision of a land and resource management plan, of goals and objectives for catastrophic event recovery to ensure that such guidance addresses catastrophic event recovery objectives, by forest type or plant association group, related to standing- and down-dead wood, soil and watershed protection, wildlife habitat, and other resource values.

#### 22 SEC. 108. EFFECT OF TITLE.

23 (a) USE OF OTHER AUTHORITIES.—Nothing in this 24 title affects the use by the Secretary concerned of other 25 statutory or administrative authority, including categor-

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- 1 ical exclusions adopted to implement the National Envi-
- 2 ronmental Policy Act of 1969 (42 U.S.C. 4321 et seq.),
- 3 to conduct a catastrophic event recovery project or cata-
- 4 strophic event research project, or portion of such a
- 5 project, that is not conducted using the emergency proce-
- 6 dures authorized by section 105.
- 7 (b) Preference for Local Operators.—In the
- 8 manner provided in section 420 of the Department of the
- 9 Interior, Environment, and Related Agencies Appropria-
- 10 tions Act, 2006 (Public Law 109–54; 119 Stat. 553), the
- 11 Secretary concerned may give consideration to local con-
- 12 tractors in awarding a Federal contract to implement—
- 13 (1) a pre-approved management practice under
- section 104; or
- 15 (2) a catastrophic event recovery project or cat-
- astrophic event research project, or portions of such
- a project, for which the emergency procedures under
- section 105 are used.
- 19 (c) Advisory Committees.—The Federal Advisory
- 20 Committee Act (5 U.S.C. App.) and title XVIII of the
- 21 Food and Agriculture Act of 1977 (7 U.S.C. 2281 et seq.)
- 22 shall not apply to—
- 23 (1) the peer review provided by scientific and
- land management experts under section 101(b) or
- 25 104(b);

1	(2) the monitoring process under section 104(h)
2	or $105(f)$ ; and
3	(3) the preparation of a catastrophic event re-
4	covery evaluation or catastrophic event recovery pro-
5	posal.
6	SEC. 109. STANDARDS FOR TREE RETENTION.
7	(a) Snags and Downed Wood.—In planning or
8	conducting any catastrophic event recovery project or cat-
9	astrophic event research project, the Secretary concerned
10	shall ensure that—
11	(1) at a minimum, a distribution of standing
12	snags and downed wood of the oldest age class is re-
13	tained on site necessary to provide habitat for asso-
14	ciated species through various stages of forest devel-
15	opment and to provide a long-term nutrient source;
16	and
17	(2) within the oldest age class on site, priority
18	is given, to the extent practicable, to retaining the
19	more decay-resistant species.
20	(b) Exception.—Subsection (a) shall not apply in
21	the case of academic research, either by an accredited re-
22	search university or a Forest Service Research Station, or
23	when the applicable land and resource management plan
24	contains more restrictive guidelines for snags and downed
25	wood.

1	(c) Plan Amendment.—The Secretary concerned				
2	may amend a land and resource management plan to in-				
3	corporate snags and downed wood retention guidelines,				
4	specific to forest type or plant association group.				
5	TITLE II—RESTORING LAND-				
6	SCAPES AND COMMUNITIES				
7	IMPACTED BY CATASTROPHIC				
8	EVENTS				
9	Subtitle A—Cooperative Forestry				
10	Assistance Act of 1978				
11	SEC. 201. ASSISTANCE UNDER COOPERATIVE FORESTRY				
12	ASSISTANCE ACT OF 1978 TO RESTORE LAND-				
13	SCAPES AND COMMUNITIES AFFECTED BY				
14	CATASTROPHIC EVENTS.				
15	(a) Assistance Authorized.—Section 10A of the				
16	Cooperative Forestry Assistance Act of 1978 (16 U.S.C.				
17	2106c) is amended—				
18	(1) by redesignating subsections (c) and (d) as				
19	subsections (d) and (e), respectively; and				
20	(2) by inserting after subsection (b) the fol-				
21	lowing new subsection:				
22	"(c) Response to Catastrophic Events Affect-				
23	ING NON-FEDERAL LANDS.—				
24	"(1) Landscape assessments.—At the re-				
25	quest of an eligible entity, the Secretary may cooper-				

- ate with the eligible entity in the preparation of a landscape assessment for non-Federal lands affected by a catastrophic event. The Secretary may combine the preparation of a landscape assessment with the preparation of a catastrophic event recovery evalua-tion under title I of the Forest Emergency Recovery and Research Act regarding Federal land in the vi-cinity of the damaged non-Federal land.
  - "(2) COMMUNITY ASSESSMENTS.—At the request of an eligible entity affected by a catastrophic event, the Secretary may cooperate with the eligible entity in the preparation of a community wildfire protection plan or related plan.
  - "(3) Decision to provide assessment assistance.—In response to the request of an eligible entity for assistance under paragraph (1) or (2), the Secretary shall make a decision, within 30 days after receiving the request, whether or not to provide such assistance. The decision rests in the sole discretion of the Secretary, but, if the Secretary rejects the request for assistance, the Secretary shall provide the eligible entity with an explanation of the reasons for the rejection.

1	"(4) Types of Assistance.—The Secretary
2	concerned may provide technical and financial cost-
3	share assistance to an eligible entity—
4	"(A) to assist in the preparation of a land-
5	scape assessment under paragraph (1) or a
6	community wildfire protection plan, community
7	assessment, or community action plan under
8	paragraph (2); and
9	"(B) to implement special recovery projects
10	identified in the landscape assessment or com-
11	munity wildfire protection plan, community as-
12	sessment, or community action plan.
13	"(5) Special recovery projects.—Special
14	recovery projects supported under paragraph (4)(B)
15	may include projects involving—
16	"(A) revegetation, tree planting, and other
17	management practices the Secretary determines
18	to be appropriate;
19	"(B) developing products from and mar-
20	kets for timber harvested in response to a cata-
21	strophic event and remaining forest resources;
22	"(C) training for the local populace for
23	work in connection with catastrophic event re-
24	covery;

1	"(D) repair of forest roads, bridges, and
2	trails and water supply areas affected by a cat-
3	astrophic event; and
4	"(E) such other activities as the Secretary
5	determines to be necessary to undertake the
6	special recovery project.
7	"(6) Additional funding sources.—
8	Amounts appropriated to the Secretary to carry out
9	sections 8 and 10 may be used to provide assistance
10	under this subsection.
11	"(7) Definitions.—In this subsection:
12	"(A) The term 'eligible entity' means a
13	State Forester or equivalent State official, an
14	Indian tribe, or local government. The term
15	may include community-based organizations
16	and other persons working in conjunction with
17	a State Forester or equivalent State official, an
18	Indian tribe, or local government.
19	"(B) The terms 'catastrophic event', 'land-
20	scape assessment', and 'special recovery project'
21	have the meanings given those terms in section
22	3 of the Forest Emergency Recovery and Re-
23	search Act.
24	"(C) The term 'community wildfire protec-
25	tion plan' has the meaning given that term in

- section 101(3) of the Healthy Forest Restora-
- 2 tion Act of 2003 (16 U.S.C. 6511(3)).".
- 3 (b) CLERICAL AMENDMENT.—The heading of such
- 4 section is amended by inserting before the period at the
- 5 end the following: "AND RESPONSE TO CATASTROPHIC
- 6 EVENTS".

#### 7 Subtitle B—Department of the

#### 8 Interior Assistance

- 9 SEC. 211. RESTORING LANDSCAPES.
- 10 (a) Landscape Assessments.—At the request of an
- 11 eligible entity, the Secretary of the Interior may cooperate
- 12 with the eligible entity in the preparation of a landscape
- 13 assessment for non-Federal lands affected by a cata-
- 14 strophic event. The Secretary may combine the prepara-
- 15 tion of a landscape assessment with the preparation of a
- 16 catastrophic event recovery evaluation under title I regard-
- 17 ing Federal land in the vicinity of the damaged non-Fed-
- 18 eral land.
- 19 (b) Decision to Provide Assessment Assist-
- 20 ANCE.—In response to the request of an eligible entity for
- 21 assistance under subsection (a), the Secretary of the Inte-
- 22 rior shall make a decision, within 30 days after receiving
- 23 the request, whether or not to provide such assistance.
- 24 The decision rests in the sole discretion of the Secretary,
- 25 but, if the Secretary rejects the request for assistance, the

- 1 Secretary shall provide the eligible entity with an expla-
- 2 nation of the reasons for the rejection.
- 3 (c) Types of Assistance.—The Secretary of the In-
- 4 terior may provide technical and financial cost-share as-
- 5 sistance to an eligible entity—
- 6 (1) to assist in the preparation of a landscape
- 7 assessment; and
- 8 (2) to implement special recovery projects iden-
- 9 tified in the landscape assessment.
- 10 (d) Special Recovery Projects.—The Secretary
- 11 of the Interior may provide assistance under subsection
- 12 (c)(2) for special recovery projects, including revegetation,
- 13 tree planting, and other practices the Secretary deter-
- 14 mines to be appropriate.

#### 15 SEC. 212. RESTORING COMMUNITIES.

- 16 (a) Community Assessments.—At the request of
- 17 an eligible entity affected by a catastrophic event, the Sec-
- 18 retary of the Interior may cooperate with the eligible enti-
- 19 ty in the preparation of a community wildfire protection
- 20 plan or related plan.
- 21 (b) Decision to Provide Assessment Assist-
- 22 ANCE.—In response to the request of an eligible entity for
- 23 assistance under subsection (a), the Secretary of the Inte-
- 24 rior shall make a decision, within 30 days after receiving
- 25 the request, whether or not to provide such assistance.

- The decision rests in the sole discretion of the Secretary, but, if the Secretary rejects the request for assistance, the 3 Secretary shall provide the eligible entity with an expla-4 nation of the reasons for the rejection. 5 (c) Types of Assistance.—The Secretary of the In-6 terior may provide technical and financial cost-share as-7 sistance to an eligible entity— 8 (1) to assist in the preparation of development 9 of a community wildfire protection plan, a commu-10 nity assessment, or a community action plan; and 11 (2) to implement special recovery projects iden-12 tified in a community wildfire protection plan, a 13 community assessment, or a community action plan. (d) Special Recovery Projects.—Special recov-14 15 ery projects supported under subsection (c)(2) may include projects involving— 16 17 (1) developing products from and markets for 18 timber harvested in response to a catastrophic event 19 and remaining forest resources; 20 (2) training for the local populace for work in 21 connection with catastrophic event recovery; 22 (3) repair of forest roads, bridges, and trails
- 23 and water supply areas affected by a catastrophic event; and

1 (4) such other activities as the Secretary deter-2 mines to be necessary to undertake the special recov-3 ery project.

#### 4 TITLE III—EXPERIMENTAL 5 FORESTS

#### 6 SEC. 301. FINDINGS.

- Congress finds the following:
- (1) The experimental forests established pursuant to section 4 of the Forest and Rangeland Renewable Resources Research Act of 1978 (16 U.S.C. 1643) or the organic administrative authorities of the Secretary of Agriculture (16 U.S.C. 551) serve as a natural laboratory for the Forest Service to evaluate management practices generally and specific responses to catastrophic events that can be eventually used throughout the National Forest System.
  - (2) To build upon the knowledge base to be developed using catastrophic events research projects conducted under title I, the Secretary of Agriculture should be authorized to use the same authorities provided under sections 104 and 105 to design and carry out projects in the experimental forests.

1	SEC. 302. AVAILABILITY AND USE OF PRE-APPROVED MAN
2	AGEMENT PRACTICES ON NATIONAL FOREST
3	EXPERIMENTAL FORESTS.
4	Management practices included on the list of pre-ap-
5	proved management practices prepared under subsection
6	(a) of section 104 may be implemented, in the manner
7	provided by such section, in an experimental forest estab-
8	lished pursuant to section 4 of the Forest and Rangeland
9	Renewable Resources Research Act of 1978 (16 U.S.C.
10	1643) or the organic administrative authorities of the Sec-
11	retary of Agriculture (16 U.S.C. 551).
12	SEC. 303. LIMITED CONSIDERATION OF ALTERNATIVES FOR
13	PROJECTS ON NATIONAL FOREST EXPERI-
14	MENTAL FORESTS.
15	Section 105(a) shall apply with respect to any indi-
16	vidual activity or a series of activities proposed to be un-
17	dertaken in an experimental forest established pursuant
18	to section 4 of the Forest and Rangeland Renewable Re-
19	sources Research Act of 1978 (16 U.S.C. 1643) or the
20	organic administrative authorities of the Secretary of Ag-
21	riculture (16 U.S.C. 551).

#### TITLE IV—GENERAL 1 **PROVISIONS** 2 3 SEC. 401. REGULATIONS. 4 Except as provided in section 106(b), the Secretary 5 concerned is not required to promulgate regulations to implement this Act. 6 7 SEC. 402. DEDICATED SOURCE OF FUNDS FOR RESEARCH 8 AND MONITORING. 9 (a) Special Account.—The Secretary of the Treasury shall establish a special account in the Treasury for 11 each Secretary concerned. 12 (b) Deposits.—Ten percent of the gross proceeds 13 derived by the Secretary concerned from catastrophic event recovery projects and catastrophic event research projects conducted by the Secretary concerned under title I shall— 16 17 (1) be deposited in the special account estab-18 lished for that Secretary; and 19 (2) remain available, without further appropria-20 tion and until expended, for expenditure as provided 21 in subsection (c). 22 (c) Research-Related Use of Special Ac-COUNTS.—The Secretary concerned shall use amounts in the special account established for that Secretary—

1	(1) to develop research protocols under section				
2	101;				
3	(2) to prepare and implement catastrophic				
4	event research projects; and				
5	(3) to provide for monitoring under sections				
6	104 and 105.				
7	(d) RELATION TO OTHER FUNDS.—Amounts in the				
8	special account established for the Secretary concerned are				
9	in addition to other amounts available to that Secretary				
10	for the purposes described in subsection (c).				
11	SEC. 403. OTHER FUNDING SOURCES.				
12	(a) Availability of Knutson-Vandenberg				
13	Funds.—Section 3 of the Act of June 9, 1930 (commonly				
14	known as the Knutson-Vandenberg Act; 16 U.S.C. 576b),				
15	is amended—				
16	(1) by striking "Such deposits shall be covered"				
17	and inserting the following:				
18	"(b) Amounts deposited under subsection (a) shall be				
19	covered";				
20	(2) by inserting after "national park." the fol-				
21	lowing new sentence: "The Secretary of Agriculture				
22	may also use excess amounts to cover the costs of				
23	activities of the Secretary under title I of the Forest				
24	Emergency Recovery and Research Act."; and				
25	(3) in subsection (c)—				

1	(A) in paragraph (1), by striking "and";
2	(B) by redesignating paragraph (2) as
3	paragraph (3); and
4	(C) by inserting after paragraph (1) the
5	following new paragraph:
6	"(2) the excess amounts will not be needed for
7	activities of the Secretary under title I of the Forest
8	Emergency Recovery and Research Act during the
9	fiscal year in which the transfer would be made;
10	and".
11	(b) Availability of Forest Service Salvage
12	Sale Funds.—Section 14(h) of the National Forest
13	Management Act of 1976 (16 U.S.C. 472a(h)) is amend-
14	ed—
15	(1) in the fourth sentence, by inserting after
16	"the purposes for which deposited" the following:
17	"and to cover the costs of activities of the Secretary
18	under title I of the Forest Emergency Recovery and
19	Research Act''; and
20	(2) in last proviso, by striking "for which de-
21	posited on any national forest" and inserting "for
22	which deposits of money are available under this
23	subsection".
24	(c) Availability of BLM Revolving Fund De-
25	RIVED FROM DISPOSAL OF SALVAGE TIMBER —The first

- 1 paragraph under the headings "Forest Ecosystems
- 2 Health and Recovery" and "revolving fund, spe-
- 3 CIAL ACCOUNT" in title I of the Department of the Interior
- 4 and Related Agencies Appropriations Act, 1993 (Public
- 5 Law 102–381; 106 Stat. 1376; 43 U.S.C. 1736a), is
- 6 amended by adding at the end the following new sentence:
- 7 "The money in this fund shall likewise be immediately
- 8 available to cover the costs of activities of the Bureau of
- 9 Land Management under title I of the Forest Emergency
- 10 Recovery and Research Act.".
- 11 SEC. 404. EFFECT OF DECLARATION OF MAJOR DISASTER
- 12 OR EMERGENCY.
- 13 If an area of non-Federal land damaged by a cata-
- 14 strophic event is also covered by a declaration by the
- 15 President under section 401 or 501 of the Robert T. Staf-
- 16 ford Disaster Relief and Emergency Assistance Act (42
- 17 U.S.C. 5170, 5191) that a major disaster or emergency
- 18 exists, the Director of Federal Emergency Management
- 19 Agency may use funds available for activities under that
- 20 Act to reimburse the Secretary concerned for assistance
- 21 in that area provided under—
- 22 (1) subtitle B of title II; or
- 23 (2) subsection (c) of section 10A of the Cooper-
- 24 ative Forestry Assistance Act of 1978 (16 U.S.C.
- 25 2106c), as added by section 201.

# Union Calendar No. 252

# 109TH CONGRESS H. R. 4200

[Report No. 109-451, Part I]

## BILL

To improve the ability of the Secretary of Agri-culture and the Secretary of the Interior to promptly implement recovery treatments in rethe recovery of non-Federal lands damaged by catastrophic events, to revitalize Forest Service moval of dead and damaged trees and the implementation of reforestation treatments, to support sponse to catastrophic events affecting Federal lands under their jurisdiction, including the reexperimental forests, and for other purposes.

### May 4, 2006

Reported from the Committee on Resources with an amendment

MAY 4, 2006

Committees on Agriculture and Transportation and Infrastructure discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed